

Project Name:	New Palace Cinema, Normandy Street, Alton
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Rev         Date         By         Summary of Changes         Aprvd				
2	04.12.23	TNP	Clients Comments	AJF

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#### 1. INTRODUCTION

# 1.1 This Parking Transport Note (PTN) has been prepared by Paul Basham Associates on behalf of Palace Cinema to support a planning application for a residential development comprising of 6no. residential flats at New Palace Cinema, Normandy Street, Alton. The site location is shown in **Figure 1**.

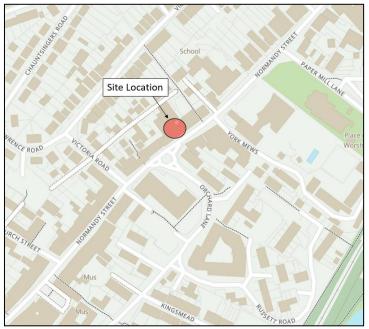


Figure 1: Site Location



- 1.2 The site proposes a total of 6 residential flats, comprising of 2 x two-bedroom flats and 4 x one-bedroom flats. The development proposes to operate as car-free with no resident parking or visitor parking provided on site.
- 1.3 The site has been subject to a previous planning application for the existing building previously used as a two-screen cinema to be converted and extended into 6 Flats (ref: 32440/007) which also proposed a car free development. This application was refused on the basis that '*The proposal incorporates inadequate car parking provision to serve the proposed development, resulting in displacement parking to surrounding roads*'. There were no other highways objections related to this application.
- 1.4 This report seeks to address the concerns raised by the planning officer at East Hampshire District Council (EHCC) as part of the previous application. To support the revised application parking surveys have been completed to assess the parking capacity on the local highway network. The surveys follow the Lambeth Parking methodology and cover onstreet parking locations with a 200m walking distance of the site.

# 2. EXISTING CONDITIONS AND SITE ACCESSIBILITY

# **Existing Conditions**

2.1 The existing building used to consist of two cinema screens with 171 seats including ancillary accommodation for office and staff. A separate small retail unit also forms part of the site being located on the Normandy Street frontage and is currently in used as a residential lettings shop. The site is bordered by Normandy Street to the south and residential dwellings on all other sides.

# Local Highway Network

2.2 Normandy Street connects to the A31 to the north, via Ansty Road. The A31 provides access to Farnham and Guilford to the north and the M3 in the south, linking Alton to Winchester and Eastleigh. In the vicinity of the site Normandy Street is subject to a 20mph speed limit.

# Local Facilities

2.3 The site is well located in relation to the existing facilities and amenities within Alton, with the high street located circa 200m south-west of the site (accessible within a 3-minute walk or a 1-minute cycle).





- 2.4 The high street provides a typical range of amenities and facilities, including supermarket, convenience stores, takeaways, post office, village surgery, pharmacy and cash points amongst others.
- 2.5 Manual for Streets (MfS) and the Chartered Institution of Highways and Transportation (CIHT) also describe a 'Walkable Neighbourhood' as one which has a range of facilities which can be accessed within 10-minutes' walk time (800m). Therefore, the location of the site in relation to the local facilities fits the description of a 'Walkable Neighbourhood'.

#### Pedestrian and Cycle Infrastructure

- 2.6 The site is well supported by the existing pedestrian infrastructure, with 2m wide footways present both sides of the carriageway throughout Normandy Street. Approximately 15m southwest of the site is a crossing point across Normandy Street, with a signalised crossing also located 80m northeast of the site.
- 2.7 There are numerous (Public Right of Way) PRoW routes and long-distance walking routes available within the vicinity of the proposed development. The PRoW in the vicinity of the site, and the wider area of Alton, is demonstrated in **Figure 2**.

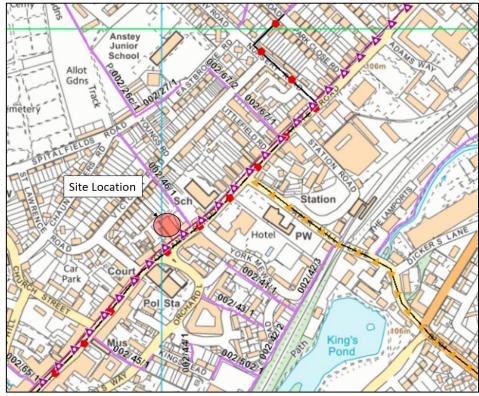


Figure 2: Public Rights of Way (PRoW) Routes in the vicinity of the site





- 2.8 As demonstrated in **Figure 2** the site is well located in relation to the PRoW network around Alton. In the area, three long distance routes available, these include Hungers Way, Writers Way and St Swithuns Way. Circa 30m north of the site is route 002/46/1 which provides a route towards Anstey Junior School. Circa 280m east of the proposed development is a traffic free route between Russett Road and Alton Railway Station (route number 002/42/2).
- 2.9 The gentle topography makes the area attractive for cyclists. With many amenities within an accessible distance via cycling, the site location provides a good opportunity to encourage cycling as a preferred mode of transport. The National Cycle Network (NCN) network in the vicinity of the site is shown in **Figure 3**.

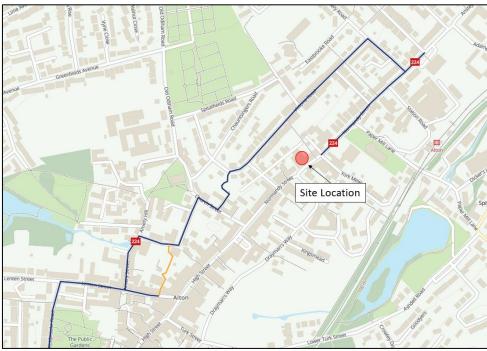


Figure 3: National Cycle Network in the vicinity of the site

2.10 The NCN route in the vicinity of the site is route number 224, located circa 50m north of the site. This section of route 224 provides a connection between Alton and NCN route number 23. NCN Route 23 runs from Alton to Southampton, via Winchester.

# Public Transport Provision

# Bus Network

2.11 There are many bus stops within the vicinity of the site, with the closest stops being Alton House Hotel Stop P, located circa 110m north of the site, and Normandy Street Stop N,





which is approximately 160m south and a 2-minute walk from the site. A summary of the local bus services is included in **Table 1**.

Service	Operator	Operator Route Freque			uency		
Service	operator	Route	Monday – Friday	Saturday	Sunday		
13	Stagecoach	Basingstoke- Alton- Whitehill	Hourly	Hourly	No service		
37X*	Stagecoach	Cowplain- Petersfield- Alton	2 services a day	No service	No service		
38	Stagecoach	Petersfield- Alton	4 services a day	No service	No Service		
64	Stagecoach	Winchester- Alton	Every 30 minutes	Every 30 minutes	Every 30 minutes		
64X*	Stagecoach	Perins School- Four Marks- Alton Collage	1 service a day	No service	No service		
65	Stagecoach Alton- Bentley -Farnham- Guilford		Hourly	Hourly	No service		
113*StagecoachLiphook – Bordon - Alton - Haslemere1 se		1 service a day	No service	No service			
123*	Stagecoach	Liphook – Bordon – Alton - Haslemere	Haslemere ' ok – Bordon – Alton - <u>1 service a dav</u> No se		No service		
206	Cresta Coaches	Alton- Upper Froyle- Bentley- Binstead- Alton	Every 2 hours	No service	No service		
208	Cresta Coaches	Alton- Medstead- Bentworth- Lasham- Alton	Every 2 hours	No service	No service		

2.12 The close proximity of the bus stops to the site and the high volume of bus services provides an attractive and suitable sustainable transport mode option for residents. Bus journeys to Basingstoke take approximately 49 minutes, journeys to Winchester take approximately 53 minutes, and journeys to Petersfield take approximately 1hr 6 minutes.

#### Rail Network

2.13 The closest railway station to the site, Alton Railway Station, is located circa 400m northeast of the site and is accessible via a 5-minute walk, a 2-minute cycle or a 4-minute journey on the Stagecoach 64, 65 or 38 bus services. Alton Rail Station provides 2 direct rail services an hour into London Waterloo (which take 1hr 12 minutes), with intermediary stops in Farnham (14 minutes), Aldershot (20 minutes) and Woking (37 minutes). It would therefore be attractive for site users to utilise rail services when travelling to destinations further afield.



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#### Summary

2.14 The development site is well located in relation to the local and strategic highways network and the facilities and amenities available within Alton. Where the site is situated in a town centre location, the proposed development is also very well located to benefit from the numerous bus and rail services in the area and therefore the proposed scheme can operate as a sustainable development. With many facilities, amenities and regular public transport services within walking distance, it is more than reasonable that site users would not need a car.

#### 3. PARKING STANDARDS AND PARKING DEMAND

- 3.1 As the development proposes to operate as car free and as such the development will not provide any parking for residents or visitors. This is typical of residential units in town centre and high street locations given that local amenities and services can be accessed in a short waking distance alongside regular public transport connections.
- 3.2 The Alton Neighbourhood Development Plan (2011-2028) (ANDP) (April 2021) provides recommended parking standards for residential developments in Policy TR5. Policy TR5 outlines parking provision and standards for new residential development (C3 use) within Alton. Policy TR5 stipulates the minimum standards for designated off-street parking as 1 parking space for one-bedroom dwellings and 2 parking spaces for 2/3-bedroom dwellings. In addition, a provision of visitor parking is required at a minimum of one space per two dwellings.
- 3.3 Within the ANDP there is no variation in parking standards for developments in different areas around Alton. Sites in the outskirts of Alton require the same parking standards as those in the accessible centre of Alton, where the site is situated.
- 3.4 Paragraph 5.4 of Policy TR5 states that 'If a site is particularly accessible with good public transport, whilst Policy TR5 applies and the standards in Policy TR5 are the starting point, consideration of these criteria as part of the planning balance may mean that a reduction in parking standards is appropriate'. Given that the site is highly accessible, with access to a wide choice of alternative transport options a shortfall of parking is considered acceptable in this instance.





3.5 Nevertheless, Alton's parking standards recommend that 8 allocated spaces and 3 visitor spaces should be provided for the proposed development. As the site is to operate as car-free, there is a shortfall for a potential demand for a total of 11 car parking spaces.

#### Car Ownership Data

- 3.6 As highlighted within **Chapter 2** the site is located in a highly accessible area. These sustainable transport options facilitate a reduction in the use of private vehicles and therefore the development is likely to have a relatively low level of car ownership.
- 3.7 2011 Census data on Car ownership data has been consulted to understand the number of cars owned by residents in the immediate area of the site. Super Output Area (Lower Layer) East Hampshire 002C shown in Figure 4 includes the site and the immediate surrounding area.

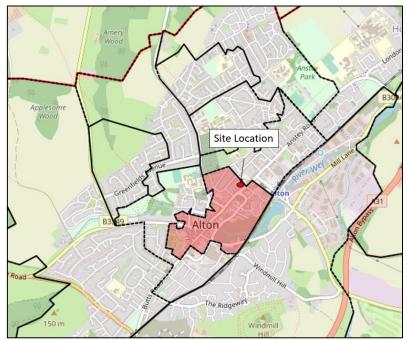


Figure 4: Super Output Area (Lower Layer) East Hampshire 002C

- 3.8 Within East Hampshire 002C, 803 homes filled out the 2011 census for this area. The results from the 2011 census data is included in **Appendix A**.
- 3.9 Of the 803 responses, 41% stated that they were a car free property. This is likely due to the nature of the area being within close proximity to excellent public transport facilities and many local amenities. Approximately 40% of the proposed development would therefore be expected to operate as car free, meaning that it is predicted that at least 2 units won't have cars.





### 4. PARKING SURVEYS

- 4.1 Residents of the development may still intend to own cars despite not being allocated parking. To determine if the local roads have capacity to accommodate any overspill parking, Lambeth parking surveys were undertaken within the site vicinity.
- 4.2 It should be noted that parking restrictions are present in the vicinity of the site and throughout Normandy Street itself, parking restrictions are in place in the form of single and double yellow lines. The parking restrictions ensure that there would not be a detrimental effect on the operation, capacity or safety on the highway network.

#### Parking Methodology

- 4.3 Lambeth Council have specific requirements for parking surveys within the Borough. The requirements detailed in the 'Lambeth Council Parking Survey Guidance Note' are generally regarded as the most detailed, and the 'Lambeth Style Parking Survey Methodology' is therefore used as general guidance for most highway authority parking surveys, including Hampshire County Council. Relevant requirements of the Lambeth model parking survey are as follows:
  - An area of 200m (or a 2-minute walk) around a site:
  - The survey should be undertaken when the highest number of residents are at home; generally late at night during the week;
  - If the site lies adjacent to, but not in, a CPZ then all roads in that CPZ should be excluded:
  - Should not be undertaken in weeks that include Public Holidays and school holidays.
- With the above in mind the surveys were completed on Wednesday 15<sup>th</sup> November 2023
   at 01:00 and at 01:30 on Thursday the 16<sup>th</sup> November 2023.
- 4.5 The Lambeth Council Parking Survey Guidance Note states that the following information should be included in the survey results, to be submitted to the Council:





- The date and time of the survey:
- A description of the area noting any significant land uses in the vicinity of the site that may affect parking within the survey area (e.g. churches, restaurants, bars and clubs, train stations, hospitals, large offices, town centres etc.);
- Any unusual observations e.g. suspended parking bays, spaces out of use because of road works or presence of skips etc.:
- A drawing showing the site location and extent of the survey area. All other parking and waiting restrictions such as double yellow lines and double red lines, bus lay-bys, kerb buildouts, and crossovers (vehicular accesses) etc. should also be shown on the plan:
- The number of cars parked on each road within the survey area on each night should be counted and recorded in a table:
- 4.6 The Lambeth methodology states the locations where cars can legally park overnight should also be identified.

# Parking Survey Results

4.7 Car parking beat surveys were undertaken on Wednesday 15<sup>th</sup> November at 01:00 and Thursday 16<sup>th</sup> November 2023 at 01:30 hours. The surveys covered all unrestricted spaces, unrestricted marked bays, disabled parking bays and single yellow lines within a 200m walk from the site location, in line with the Lambeth Methodology. The roads included within the survey were Normandy Street, Paper Mill Lane, York Mews, Orchard Lane, Orchard Terrace, Russett Road, Victoria Road. The extent of the survey area can be found in Figure 5.

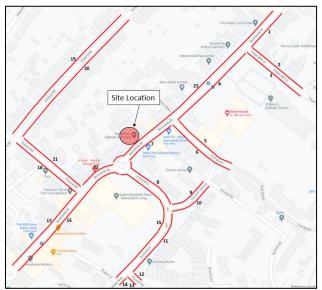


Figure 5: Parking Survey Scope



ed %

4.8 The results of these parking surveys are summarised within **Table 2** and **Table 3**, with the full survey outputs attached as **Appendix B**, which includes a map demonstrating where vehicles were parked.

Location	Wednesday 15 <sup>th</sup> November 2023 – 01:00							
Location	No. of Spaces Occupied	No. of Spaces Empty	Total Occupie					
Normandy Street	3	22	12%					
York Mews	4	3	57%					
Orchard Terrace	6	0	100%					
Victoria Road	24	8	75%					
Total	37	33	53%					

Wednesday 15<sup>th</sup> November 2023 at 01:00

 Table 2: Wednesday Parking Survey Results

4.9 **Table 2** demonstrates that on Wednesday 15<sup>th</sup> November 2023, across the whole survey area, car parking capacity was utilised at 53%, equating to 33 unoccupied spaces. The highest utilisation was observed on Orchard Terrace where all 6 spaces were occupied, with 3 spaces available on Normandy Street.

*Thursday 16<sup>th</sup> November 2023 at 01:30* 

Location	Thursday 16 <sup>th</sup> November 2023 – 04:30						
Location	No. of Spaces Occupied No. of Spaces Empty		Total Occupied %				
Normandy Street	3         23         12%           5         1         83%		12%				
York Mews	5	1	83%				
Orchard Terrace	6	0	100%				
Victoria Road	Victoria Road 25 6 78%		78%				
Total	38	30	56%				

Table 3: Thursday Parking Survey Results

- 4.10 **Table 3** demonstrates that on Thursday 16<sup>th</sup> November 2023, across the whole survey area car parking capacity was utilised at 56%, equating to 30 unoccupied spaces. The highest utilisation was again observed on Orchard Terrace where all 6 spaces were occupied, with 3 spaces available on Normandy Street.
- 4.11 It should be noted that on both nights that the surveys were conducted there was an available disabled space located on Normandy Street which was not included within the data shown in Table 2 and Table 3. Over both nights, 19 available spaces were in areas with daytime parking restrictions. Of these 19 spaces on single yellow lines, 4 of these are on Normandy Street where restrictions are in place between Monday Saturday 09:00 18:00 where free parking is available for 30 minutes and outside of these times. On both





Victoria Road and Normandy Street 15 available overnight parking spaces are on single yellow lines, where between Monday – Saturday 09:00 - 18:00 parking is restricted.

- 4.12 As aforementioned The Lambeth methodology states the locations where cars can legally park overnight should also be identified. The Lambeth methodology also states that surveys should be undertaken when the highest number of residents are at home; generally late at night during the week and therefore it is overnight parking that is assessed.
- 4.13 Even when the 19 parking spaces on single yellow lines are discounted from the number of available spaces during the survey period there would still be 11-14 available spaces. There is therefore sufficient parking available to support the proposed development (potential demand for 11 spaces) without resulting in a detrimental impact on the local road network.

#### Parking Survey Summary

- 4.14 In summary, utilising the Lambeth methodology, 33 spaces were vacant on the Wednesday survey and 30 spaces were vacant on the Thursday survey. This equates to an average of 31.5 parking spaces available across the two survey periods. The results of the car parking survey demonstrate that there is ample on-street parking capacity available within 200m of the site to accommodate the demand for 11 parking spaces associated with the development.
- 4.15 In addition, there are three public car parks within 250m of the proposed development, Victoria Road Car Park (48 total spaces), Church Street Car Park (18 total spaces) and Rogers Court Car Park (15 total spaces). All three of these car parks are pay and display between the hours of 08:00 – 18:00 Monday – Saturday but are free outside of those times. These car parks are a viable option for visitors of the site.
- 4.16 The visitor demand for the site could also be accommodated within the on-street parking provided surrounding the site or attentively within local car parks.
- 4.17 Based on the above it is not considered that the car free nature of the development would result in a detrimental effect on the operation, capacity or safety on the highway network certainly not to the extents identified Paragraph 111 of the National Planning Policy Framework





# 5. SUMMARY AND CONCLUSIONS

- 5.1 This PTN has been prepared by Paul Basham Associates to support a planning application for a car free residential development comprising of 6no. residential flats at New Palace Cinema, Normandy Street, Alton.
- 5.2 Two overnight parking surveys were undertaken within a 200m radius of the site in November 2023 in accordance with the Lambeth Methodology.
- 5.3 The results of the survey demonstrate that a minimum of 33 on-street parking spaces were available on the Wednesday and 30 parking spaces were available on the Thursday all within 200m of the site.
- 5.4 Alton Town Council's ANDP (2011-2028) (April 2021) recommends that 11 allocated spaces for residents (8) and visitors (3) are provided for the proposed development. The surveys demonstrate that there is sufficient available capacity across the local road network to accommodate the demand for 11 vehicles associated with the development.
- 5.5 Within 250m of the proposed development there are three pay and display car parks that have a combined total of 81 parking spaces. These car parks would be suitable for visitor parking.
- 5.6 We would therefore encourage East Hampshire District Council and Hampshire County Council to look favourably upon this development in relation to highways.



# Appendix A



Paul Basham Associates

# QS416EW - Car or van availability

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population	All households; All cars or vans
units	Households
area type	2011 super output areas - lower layer
area name	E01022576 : East Hampshire 002C
rural urban	Total

Cars	2011
All categories: Car or van availa	803
No cars or vans in household	329
1 car or van in household	307
2 cars or vans in household	130
3 cars or vans in household	31
4 or more cars or vans in house	6

In order to protect against disclosure of personal information, records have been swapped between differer

nt geographic areas. Some counts will be affected, particularly small counts at the lowest geographies.

# Appendix B







New Palace Cinema - Normandy Street - Alton - Nov 2023

SURVEYS
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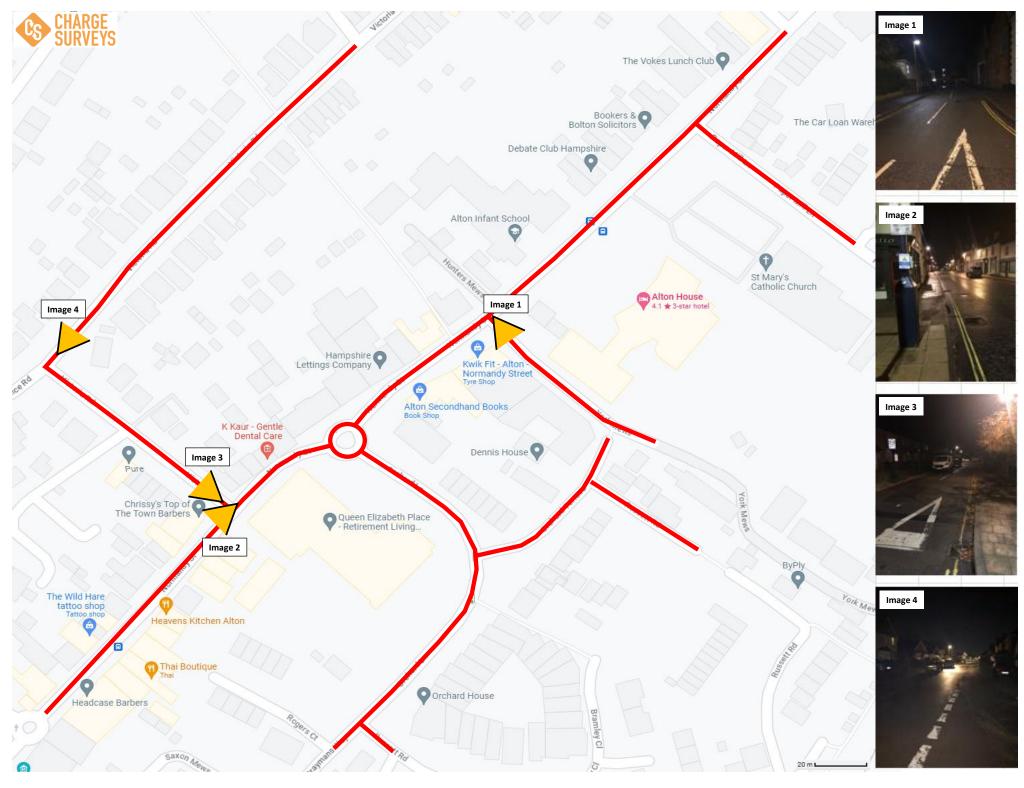
DATE : 15th & 16th November 2023

OCATION : New Palace Cinema, Normandy St, Alton					Wednesday 15th November			Thursday 16th Nove			mber 202
Southers in the wir didee cinema, Normanay St, Alton				2023 TIME - 0100			TIME - 013			<u>.</u>	
ROAD NAME	ZONE	RESTRICTION	METRES	5 METRES = 1 SPACE	PARKED VEHICLES	OBSERVED SPACES	%RESTRICTION STRESS		PARKED VEHICLES	OBSERVED SPACES	%RESTRICTION
NORMANDY STREET	1	DOUBLE YELLOW LINE	48.3								Ť T
	2	DOUBLE YELLOW LINE	70.3								1
PAPER MILL LANE	3	DOUBLE YELLOW LINE	96								
NORMANDY STREET	4	DOUBLE YELLOW LINE	41.3								
IONMANDI SINEEI	4	PEDESTRIAN CROSSING	45.5								
		DOUBLE YELLOW LINE	11.5								
	5	UNRESTRICTED	42.2	7	3	3	50.0%		5	1	83
YORK MEWS		DROPPED KERB	16.8		1						
		UNRESTRICTED TOO NARROW	42.4								
	6	DROPPED KERB	18.1								
		DOUBLE YELLOW LINE	12								
		SINGLE YELLOW LINE	15.1				└────┃				<u> </u>
IORMANDY STREET	7	DROPPED KERB	7.7								
		DOUBLE YELLOW LINE	36.9								+
ORCHARD LANE	8	DOUBLE YELLOW LINE	61.4								
	0	DOUBLE YELLOW LINE	17.9								
	9	UNRESTRICTED	16.9	2	3	0	100.0%		3	0	10
DRCHARD TERRACE			22.7	3	2	0	100.0%		2	0	10
	10	UNRESTRICTED DROPPED KERB	17.6 47.4	3	2	U	100.0%		2	U	10
		UNRESTRICTED TOO NARROW	3.7		1						
		DOUBLE YELLOW LINE	10.6								
		DOUBLE YELLOW LINE	6.9			1					+
ORCHARD LANE	11	PEDESTRIAN CROSSING	59.2								
	12	DOUBLE YELLOW LINE	19.5								+
RUSSETT ROAD	13	DOUBLE YELLOW LINE	17								
	14	DOUBLE YELLOW LINE	12.2								<u>†</u>
		DOUBLE YELLOW LINE	94.7								1
ORCHARD LANE	15	ACCESS	18.6								1
		PEDESTRIAN CROSSING	41.3								
	16	DOUBLE YELLOW LINE	172.6								
ORMANDY STREET		DOUBLE YELLOW LINE	36								
IORMANDI STREET	17	MON-SAT 0900-1800 30 MINS	69.9	13	3	9	25.0%		2	10	1
		DISABLED BAY	6.2	1	0	1	0.0%		0	1	0
		DOUBLE YELLOW LINE	15.1								
	18	SINGLE YELLOW LINE MON-SAT 0900-1800	46.5	8	2	6	25.0%		2	6	2
		DROPPED KERB	21								_
		UNRESTRICTED	13.4	2	2	0	100.0%		2	0	10
	10		111.6		4				3		
VICTORIA ROAD	19	SCHOOL KEEP CLEAR UNRESTRICTED	13.4	10	2	2	94.00/		2 13	0	10
		SCHOOL KEEP CLEAR	73.5	10	11	2	84.6%		13	0	10
	20	DOUBLE YELLOW LINE	34.6 129.1								
		DOUBLE YELLOW LINE	22.5								
		UNRESTRICTED	14.2	2	3	0	100.0%	┣─	3	0	10
	21	DROPPED KERB	28.2		,	, v	100.070	┣─	<u> </u>	, v	
		SINGLE YELLOW LINE	39				┼──┨				+
	22	DOUBLE YELLOW LINE	49.6				+	╞━			+
		SINGLE YELLOW LINE MON-SAT 0900-1800	49.0	9	0	9	0.0%		0	9	0
ORMANDY STREET		MON-SAT 0900-1800 30 MINS	20	4	0	4	0.0%		0	4	0
	23	DOUBLE YELLOW LINE	130.7		-	-				-	$\top$
		PEDESTRIAN CROSSING	44.8								1
					SPACES A	VAILABLE	0-74%	 2	PACES A	VAILABLE	0
				triction			75-99%	-			75
	Stress Key		C KOV							-	

Observed spaces definition - A real time space recorded at time of survey - not determined by calculation post survey. Observed spaces can be affected by poor parking practice (e.g 1 vehicle parking over 2 spaces)



New Palace Cinema - Normandy Street - Alton - Nov 2023





New Palace Cinema - Normandy Street - Alton - Nov 2023

Thursday 16th Nov 2023 (0130)

